

#### LIVERPOOL'S REGENERATION

Context, Challenges, Lessons

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#### INTRODUCTION



- From a city on its knees in the late 1970s and early 1980s
- To a capital of culture









From art deco decline to art deco delight







From street riots to street cafes







#### From Albert Dock nightmare to Albert Dock dream







#### From derelict docks to a destination waterfront





# PRESENTATION

- Context
- Successes
- Facts
- Challenges
- Lessons
- Closing words













# POLITICAL

- Stability and sustained national economic growth early 1990s to 2007
- Embracing of EU programmes 1990s and 2000s
- Regional policy growth, narrowing the gap and inclusion
- Urban policy neighbourhood renewal to city regions
- Central prescription, special initiatives, targets and regulation





# **REGIONAL GOVERNANCE**

- Government Offices Government *in* <u>not</u> of the regions
- Frustrated attempts to create elected regional assemblies
- Power of the quangos national, regional, sub-regional and local
- Broadening of the role of regional development agencies
- Accountability: informal partnerships rather than elected bodies
- Renewed emphasis on local government; rise of the city state?





# STRATEGY DEVELOPMENT

- Government policy chain and 'devolved centralism'
- Regional strategies and budgets: RES, RSS and soon SRS
- Funding-led strategies and struggles for alignment
- Tensions between city regions and localities
- City branding as a cohesive force (the 'new' Liverpool)





# **MONEY FLOW**

- Government departmental budgets to agencies, quangos, local government and authorities (e.g. health, police, transport)
- Government as the gatekeeper for EU programmes
- Discretionary regeneration funding from bidding to special initiatives
- Squeezing out of local autonomy
- Emergence of the grant brokers and grant dependency





#### LIVERPOOL CITY REGION

#### THE SUCCESSES



### First..THE SUCCESSES

- Waterfront
- City centre
- Rest of the conurbation
- Capital of Culture





# SUCCESS Waterfront

- Albert Dock and the south docks
- Iconic Pier Head
- New King's waterfront
- Prince's Dock and the north docks













# SUCCESS City Centre

- Historical legacy best of the past
- Lime Street gateway first impressions
- Office quarter a new commercial heart
- Liverpool One re-shaping the retail core







# SUCCESS Conurbation

- Re-birth of the port
- Rise of Liverpool John Lennon Airport
- Town centre revival
- New business parks











# SUCCESS Capital of Culture

- Year-long programme of events
- Incentive to agree big projects like the Arena, Convention Centre, Pier Head and Museum
- Tourist boom
- Image boost a winner at last!

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#### LIVERPOOL CITY REGION

#### THE FACTS



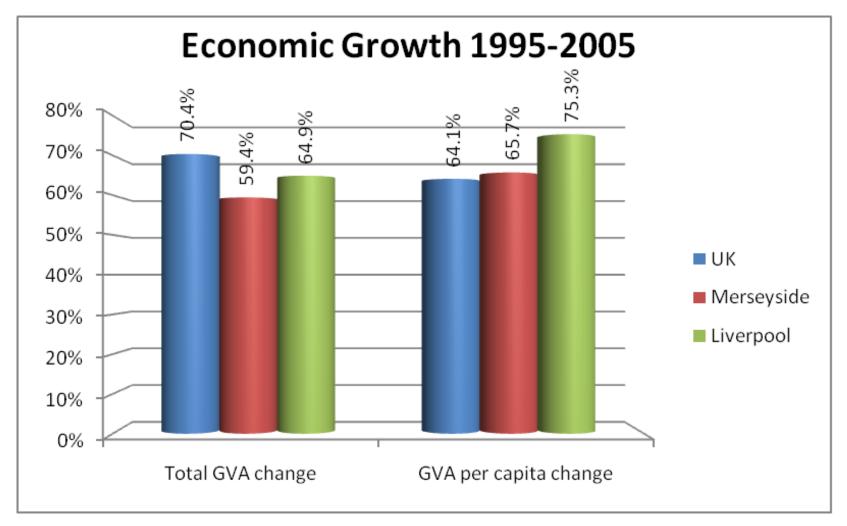
# Then..THE FACTS

- Economic Growth
- Productivity
- Businesses
- Skills
- Employment
- Income/house prices
- Population



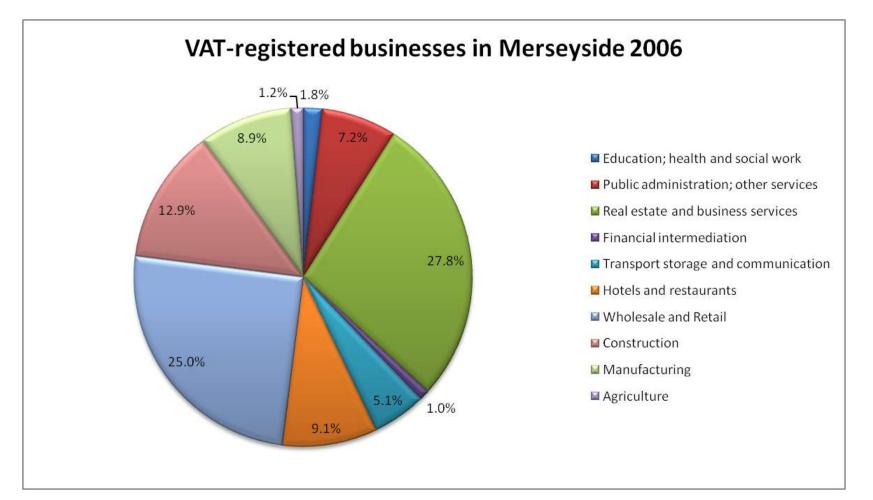


# THE FACTS



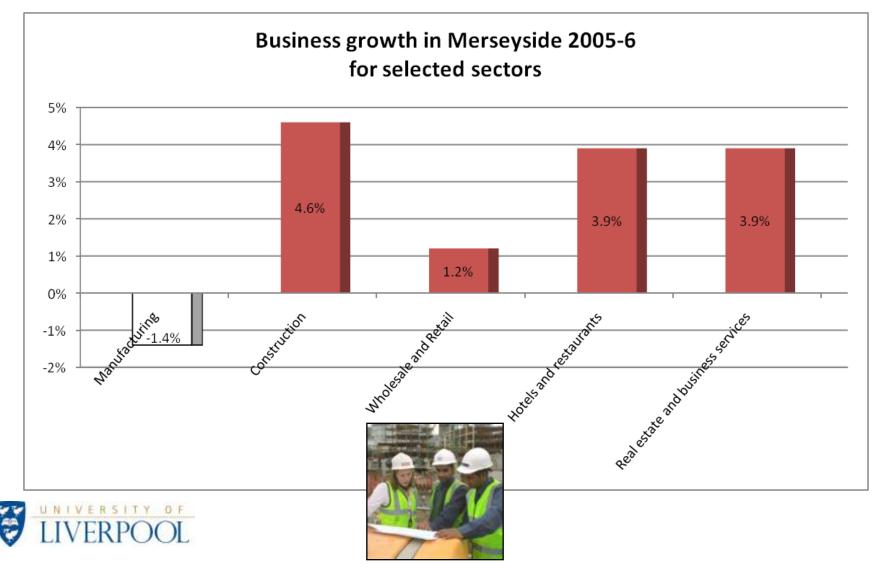


# THE FACTS Economic Growth Sectors

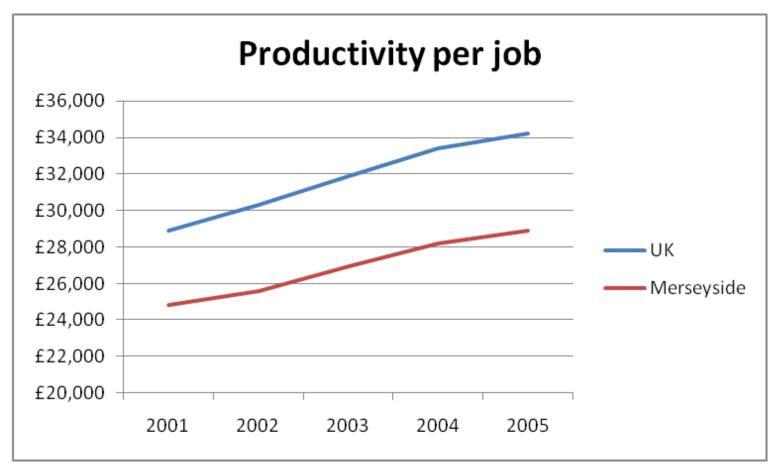




# THE FACTS Economic Growth Sectors



#### THE FACTS Productivity





#### **THE FACTS Businesses**

7.3%

7.7%

6.0% 8.0% 10.0% 12.0%

4.0%

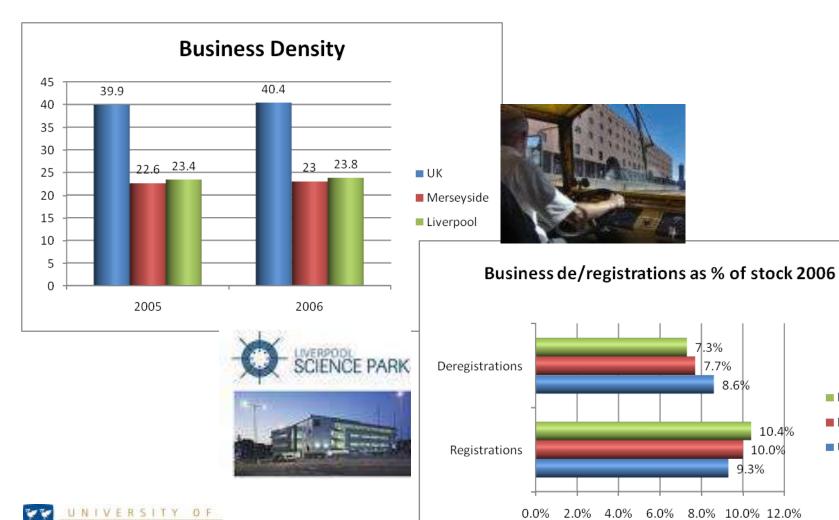
8.6%

10.4% 10.0%

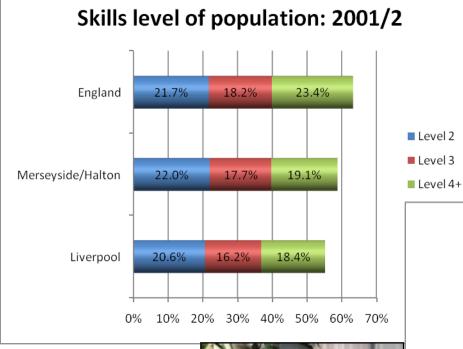
9.3%

Liverpool Merseyside

UK



### THE FACTS Skills

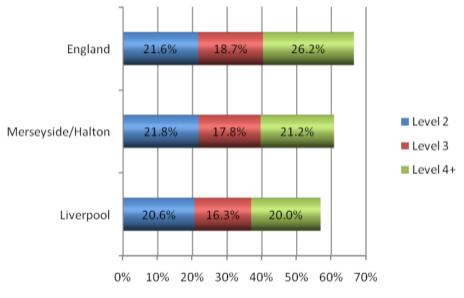




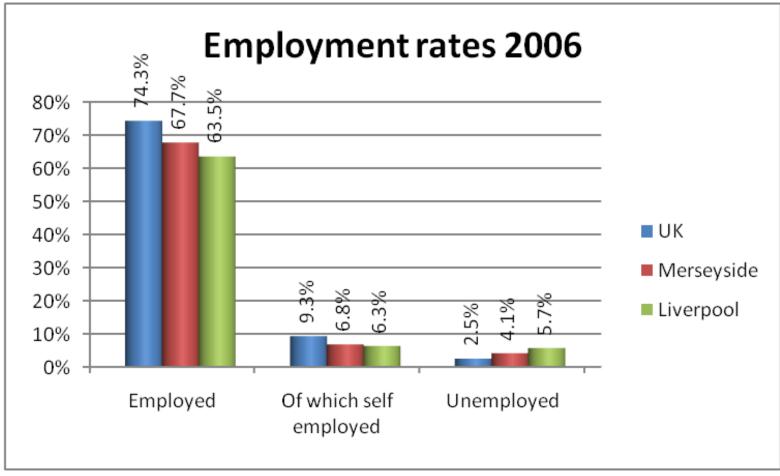




#### Skills level of population: 2005

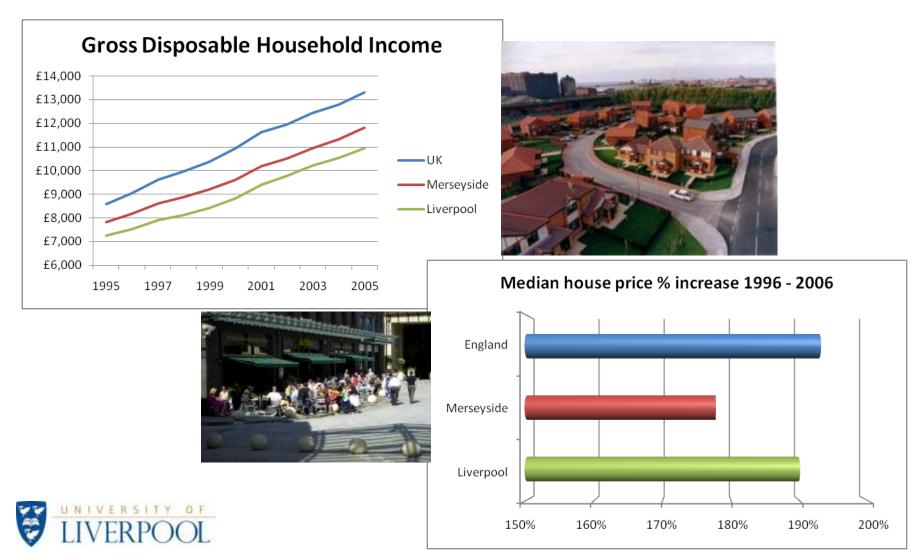


# THE FACTS Employment

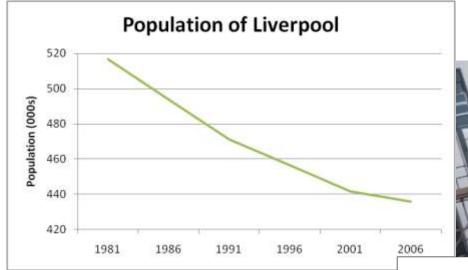




### THE FACTS GDHI / House Prices

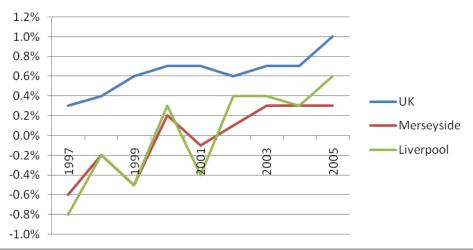


### THE FACTS Population





#### % increase of working age population







#### LIVERPOOL CITY REGION

#### THE CHALLENGES



# And now..THE CHALLENGES

- Economic
- Social
- Environmental
- Transport
- Culture
- Organisational



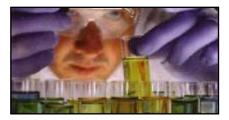


# CHALLENGES Economic

- Globalism and macro forces
- Need for private as well as public sector leadership
- Less public grant
- Entrepreneurialism and enterprise
- Exploiting the knowledge economy
- Productivity leap
- Worklessness weaning off the benefit culture
- The persistent gap with UK averages









## CHALLENGES Social

- Wealth distribution
- 'Hot spot' neighbourhoods
- Housing market renewal
- Anti-social behaviour and fear of crime
- Poor health
- Low skills levels









# CHALLENGES Environmental

- Last of the 'eyesores'
- Maintaining the public realm
- Showcasing the natural assets







# CHALLENGES Transport

- Liverpool-London and Liverpool-Manchester railway lines
- Port expansion
- Airport expansion
- Road access into the city centre
- City centre traffic movements





#### CHALLENGES Culture

- World city?
- Civility, customer care, cafe society, liveability
- Diversity 'world in one city'; increase in the workforce
- Positive image modern, outward-looking, witty, vital





## CHALLENGES Organisational

- Stable politics
- Inspirational leadership
- City region v city
- Devolution from Government and the region
- Appropriate governance structures





#### LESSONS

'There's nothing new, only the history you don't know yet'

(H S Truman)



### LESSONS

- Regeneration is a long haul
- Over-reliance on Government money
- Curse of the gap
- Trickle down does not work
- Leadership is key
- Partnership matters
- Be self-critical





## A LONG HAUL

- Regeneration programme: 1981-2008 and still going!
- Volatile political and economic context
- Increasing competition from UK and abroad
- Strategy differences: demand-led or supply-driven?
- Realistic targets not just aspirations





# LONG (and winding?) ROAD

- 1950s post-war reconstruction
- 1960s boom and beat
- 1970s industrial strife and structural decline
- 1980s political volatility but beginnings of renewal
- 1990s partnerships and progress
- 2000s the market turns





#### **GOVERNMENT MONEY**

- Over-reliance on Government/EU money
- Central control of regeneration/unlocking of EU money
- Need for sub-regional/local control and accountability



*"...the emasculation of local leadership and its replacement with central government"* 

dirigisme. The only parallel is with socialist eastern Europe'

(Simon Jenkins, Sunday Times, 2008)



## **CURSE OF THE GAP**

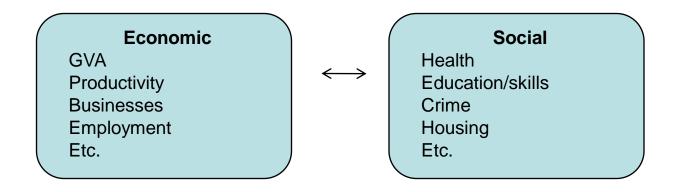
- Cannot grow every regional economy and narrow the gap at the same time
- Will a widening of the gap ever be politically acceptable?
- Liverpool has improved but so has everywhere else is that success or failure?





### **TRICKLE DOWN**

- Two strategies? Wealth creation and social good?
- Connecting areas of need with generators of opportunity
- Areas of multiple deprivation look much the same as in the 1970s
- Disconnect: money on economic but the people want other things





#### LEADERSHIP

- Cross-sector
- Vision and action
- Mayor or nightmare?



Accountability

'The death of civic power in England..Provincial administration has become dependent upon one central agency after another..These overpaid bureaucracies stand pathetic comparison with the elected mayors of Barcelona, Toulouse, Munich or Milan'

(Simon Jenkins, Sunday Times, 2008)



#### **PARTNERSHIP MATTERS**

- Avoid cynicism 'partnerships are people brought together by mutual loathing and suspicion in search of a common grant'
- Clarify roles advisory or decision-making?
- Embrace diversity public, private and third sectors
- Establish a culture of 'common endeavour'





### **BE SELF-CRITICAL**

- Dangers of place promotion v cool-headed analysis
- Look elsewhere for best practice
- Look to the past for best practice
- Need for challenge (e.g. observatories)
- Role of universities 'critics and conscience of society'





#### **CLOSING WORDS**



#### REMEMBER....

- Liverpool some descriptions: Dublin of England; Barcelona of Britain; Naples of the North; city that they dare not invent; city that still walks with a swagger
- What are your impressions?





#### A MATTER OF WILL in an uncertain world

'Who knows what fortunes fate will bestow upon Liverpool in the future?'

(Ramsay Muir, 1907)

'It is not because things are difficult that we do not dare. They are difficult because we do

not dare'

(Seneca)



#### ENJOY THE CONFERENCE and the CITY

- Don't forget..ferry, cathedrals, Cavern, duck tour, superlambananas....
- Don't forget..our great pubs, from the *chic* to the *craic....*
- And that *every* Liverpudlian is a poet and a philosopher!



